

Message Text

CONFIDENTIAL

PAGE 01 STATE 147961

72

ORIGIN SS-30

INFO OCT-01 ISO-00 /031 R

DRAFTED BY ARA-LA/CAR:WBWHEELER/AA/TA:ELONG:AF

APPROVED BY AA/LA:HKLEINE

ARA-LA:HSHLAUDEMAM

ARA-LA/CAR:JRBURKE (DRAFT)

S/S -O: G.TWOHIE

----- 061509

P 092254Z JUL 74

FM SECSTATE WASHDC

TO AMEMBASSY NASSAU PRIORITY

C O N F I D E N T I A L STATE 147961

EXDIS

E.O. 11652: GDS

TAGS: EAID, BF

SUBJ: BAHAMAS LIVESTOCK RESEARCH AND DEVELOPMENT PROJECT

REF: A) NASSAU 1129, B) NASSAU 1115

FOR AMBASSADOR FROM KLEINE

1. I HAVE GIVEN CAREFUL PERSONAL CONSIDERATION TO REF A IN VIEW OF THE SERIOUS NATURE OF THE POINTS RAISED AND THE SIGNIFICANCE TO USG/GCOB RELATIONS. I HAVE REVIEWED THESE PROBLEMS WITH OTHERS IN AID AND ARA WHO ARE CONCERNED WITH THIS PROJECT AND OFFER THE FOLLOWING OBSERVATIONS REGARDING THESE PROBLEMS AS YOU ENUMERATED THEM.

2. CONSENSUS ABOUT PROJECTPURPOSES AND OBJECTIVES: THE PROJECT AGREEMENT SIGNED JANUARY 19, 1973 BY ANTHONY ROBERTS, MINISTER OF AGRICULTURE, AND DR. LONG, ASSOCIATE ASSISTANT ADMINISTRATOR OF TECHNICAL ASSISTANCEBUREAU OF AID,CLEARLYSPECIFIES PROJECT OBJECTIVES,PROJECTPLAN, AND GENERAL PROCEDURES FOR IMPLEMENTING THE PROJECT. THE PROJECT, AS DEFINED IN THIS AGREEMENT WAS DISCUSSED AND AGREED UPON WITH THE PRIME MINISTER. RELIEVING UNEMPLOY-
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 147961

MENT AMONG PLP SUPPORTERS INNORTH ANDROS (OR OTHER PUR-

POSES) MAY HAVE BEEN AN UNDERLYING OBJECTIVE OF MINISTER ROKER BUT THIS IS NOT THE OBJECTIVE OF THE PROJECT AGREEMENT. AID IS INTERESTED THAT THE PROJECT, IN ADDITION TO ITS MEETING RESEARCH OBJECTIVES, WILL ALSO BE OF MAXIMUM

BENEFIT TO THE BAHAMIAN PEOPLE. WE ARE WILLING TO CONSIDER SPECIFIC AMENDMENTS TO THE AGREEMENT IF, IN LIGHT OF EXPERIENCE TO DATE, SUCH AMENDMENTS WOULD IMPROVE THE PROJECT. HOWEVER, WE MUST BE UNEQUIVOCAL IN OUR PRESENTATION TO THE BAHAMIANS THAT THIS PROJECT IS INTENDED TO PROVIDE RESEARCH RESULTS AND BENEFIT THE BAHAMAS; IT IS NOT INTENDED FOR THE ENRICHMENT OF ANY INDIVIDUAL OR POLITICAL PARTY.

3. PROJECT ADMINISTRATION: THE DECISION TO LOCATE PROJECT RESPONSIBILITY IN THE TECHNICAL ASSISTANCE BUREAU WAS MADE AT THE HIGHEST AID LEVEL WITH MY STRONG SUPPORT. PROJECT MANAGERS HAVE KEPT ARA/LA ADVISED AND MAJOR DECISIONS HAVE BEEN MADE JOINTLY. I HAVE PERSONALLY MET WITH SENIOR BAHAMIAN OFFICIALS AND HAVE BEEN BRIEFED ON THE PROJECT ON SEVERAL OCCASIONS BY DR. LONG. OTHERS IN AID/W HAVE BEEN INVOLVED IN MAJOR DECISIONS AND ACTIONS. THESE INCLUDE THE GENERAL COUNSEL AND THE BUREAU FOR PROGRAM AND MANAGEMENT SERVICES, INCLUDING THE OFFICES OF CONTRACT MANAGEMENT, MANAGEMENT OPERATIONS, CONTROLLER, AND ENGINEERING. REPRESENTATIVES OF THE ABOVE AND THE AUDITOR GENERAL HAVE PARTICIPATED NOT ONLY IN WASHINGTON BUT ON-SITE AT NO COST TO THE PROJECT. WE, OF COURSE, WELCOME ANY SUGGESTIONS THAT YOU MAY HAVE FOR IMPROVED MONITORING AND COORDINATION IN THE FIELD. WE HAVE RESPONDED TO YOUR PAST RECOMMENDATIONS BY ARRANGING FOR THE PROJECT MANAGER TO REPORT DIRECTLY TO THE EMBASSY WHILE IN NASSAU, AND HAVING CORRESPONDENCE WITH THE GCOB CHanneled THROUGH THE EMBASSY. WE HAVE WELCOMED DCM'S PARTICIPATION IN THE LAST PLANNING SESSION AND THE ARRANGEMENTS FOR MODIFICATION OF PROJECT ADMINISTRATION. IF YOU HAVE ADDITIONAL RECOMMENDATIONS FOR THE ADMINISTRATION IN THE BAHAMAS, WE WILL OF COURSE BE PLEASED TO CONSIDER THESE.

4. I AM IN FULL AGREEMENT WITH THE IDEA OF HAVING A USAID
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 147961

EMPLOYEE IN OVERALL CHARGE OF PROJECT ACTIVITIES ON SITE ALTHOUGH THIS WAS NOT CONTEMPLATED IN THE ORIGINAL PROJECT AGREEMENT. IN ACCORDANCE WITH YOUR REQUEST, HE WILL BE ASSIGNED AS A MEMBER OF EMBASSY STAFF. EXACT RESPONSIBILITIES OF ON-SITE PROJECT MANAGER AND AID/W PROJECT COORDINATOR WILL BE PRECISELY DEFINED AND I ANTICIPATE NO NEED FOR DIFFERENCES BETWEEN EMBASSY AND AID/W ON THESE RESPONSIBILITIES.

5. WE ARE CONCERNED REGARDING FUTURE ROLE OF CURRENT RESIDENT DIRECTOR. AID/W IS PROCEEDING TO DEFINE ROLE FOR HIM FULLY SUBORDINATE TO AID ON-SITE PROJECT MANAGER, BUT, WE HOPE, ACCEPTABLE TO MINISTER ROBERTS ET AL. HOWEVER,

STRONG PROBABILITY THAT MAJOR SOURCE OF PERSISTENT HOPE AMONG BAHAMIANS THAT PROJECT CAN BECOME "FAVOR FOR SERVICES" AS PER REF. CABLE IS DUE TO WORKER'S CONTINUOUS REPRESENTATION OF BAHAMIAN RATHER THAN U.S.G. INTEREST IN MATTERS ESSENTIAL TO PROJECT SUCCESS. BELIEVE THIS PROBLEM WILL REMAIN OPEN SORE AS LONG AS HE REMAINS ON SITE, AT LEAST IN IMPORTANT ROLE. UNDERSTAND WORKER SUPPORTED CLAUDE SMITH'S STRONG RESISTENCE TO GCOB POSTING FULL-TIME PERSONNEL ON PROJECT SITE, WHICH WE BELIEVE ESSENTIAL TO LONGER TERM SUCCESS OF PROJECT. NECESSARY TO AVOID ANY LONG-TERM COMMITMENT TO WORKER UNTIL WE EVALUATE POTENTIAL SUCCESS FOR NEW RELATIONSHIP.

6. ASSESSMENT OF MANPOWER FUNDING REQUIREMENTS WHICH GCOB WOULD FACE AT END OF FIVE-YEAR PERIOD IS IN PROCESS TRANSMITTAL TO EMBASSY. PROCEDURE FOLLOWS AGREEMENT MAY 16 WITH MINISTER ROBERTS' SUGGESTION THAT THIS BE DONE IN FIRST INSTANCE BY WIST AND PENN STATE IN DISCUSSIONS WITH BAHAMIANS ON PROJECT SITE. PROPOSALS SET FORTH AT TWO LEVELS, RELATED TO RELATIVE SPEED FORESEEN BY GCOB IN SETTLING FARMERS ON SUITABLE LAND ON ANDROS ISLAND. THIS IN TURN DEPENDS LARGELY UPON DEGREE OF AGGRESSIVENESS OF GCOB SUPPORT TO PROJECT. AID INCLINES TOWARD LOWER OF TWO ALTERNATIVES PRESENTED.

KEY PROBLEM IS DIVERGENT VIEW OF ROBERTS AND SMITH - FORMER TOWARD MINIMUM - LATTER TOWARD MAXIMUM ULTIMATE SCALE OF CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 147961

RESEARCH PROGRAM AND PROFESSIONAL STAFF. ASSESSMENTS BEING FORWARDED SEPARATELY SHOULD BE CONSIDERED AS AID SUGGESTIONS FOR REVIEW BY GCOB AND SUBSEQUENT DISCUSSION SHOULD RECOGNIZE THAT ACTUAL NUMBER AND MAKE-UP WILL DEPEND UPON A) RATE OF SETTLEMENT ACTIVITY, B) TECHNICAL NEEDS ESTABLISHED BY RESEARCH FINDINGS, C) RELATIVE COMPETENCE OF BAHAMIAN STAFF, ESPECIALLY IN ABILITY TO IDENTIFY TECHNICAL INFORMATION AND ASSISTANCE NEEDS OF FARMERS AND TO DRAW UPON OUTSIDE KNOWLEDGE AND EXPERT SOURCES.

7. ECONOMIC VIABILITY: WITH REGARD TO THE ECONOMIC FEASIBILITY OF THE PROJECT, I AGREE THIS NEEDS TO BE CAREFULLY REEXAMINED IN LIGHT OF CHANGING FERTILIZER AND MEAT PRICES. I AM ADVISED THAT THE ORIGINAL PROJECT DESIGN DID NOT CONTEMPLATE EXTENSIVE CONTINUING USE OF FERTILIZER

FOR PASTURE LAND BUT ONLY INITIAL APPLICATIONS OF FERTILIZER TO HELP START THE PASTURES. FURTHER STUDY OF THIS ISSUE IS, OF COURSE, CONSISTENT WITH THE VERY NATURE OF THIS ACTIVITY WHICH WAS DEVELOPED TO TEST THE ECONOMICS OF LIVESTOCK AND AGRICULTURE PRODUCTION IN THE BAHAMAS AND ATTEMPT TO DEVELOP A VIABLE AGRICULTURAL SYSTEM.

8. CONCLUSION: OBVIOUSLY IT IS OF INTEREST TO ALL CONCERNED TO HAVE PROJECT SUCCEED. AS WE SEE IT, KEYS TO SUCCESS INVOLVE: A) ACCEPTANCE BY ALL IN POSITION TO EFFECT PROJECT OF ITS BASIC DEVELOPMENT OBJECTIVES AS ENVISAGED IN AGREEMENT RATHER THAN PATRONAGE OBJECTIVES ENVISIONED BY SOME, B) PLACING OF FULL-TIME SENIOR BAHAMIAN OFFICIAL PERSONNEL AND OTHER COUNTERPART STAFF ON PROJECT SITE AS PER AGREEMENT, AND C) ASSIGNING ON-SITE AID PROJECT MANAGER.

KISSINGER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: LIVESTOCK, RESEARCH, AGREEMENTS, PROGRAMS (PROJECTS), ORGANIZATION & MANAGEMENT, PERSONNEL ASSIGNMENTS
Control Number: n/a
Copy: SINGLE
Draft Date: 09 JUL 1974
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: martinml
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE147961
Document Source: CORE
Document Unique ID: 00
Drafter: LA/CAR:WBWHEELER/AA/TA:ELONG:AF
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740182-0917
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740763/aaaaccik.tel
Line Count: 187
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: A) NASSAU 1129, B) NASSAU 1115
Review Action: RELEASED, APPROVED
Review Authority: martinml
Review Comment: n/a
Review Content Flags:
Review Date: 06 SEP 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <06 SEP 2002 by elyme>; APPROVED <19 FEB 2003 by martinml>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: BAHAMAS LIVESTOCK RESEARCH AND DEVELOPMENT PROJECT
TAGS: EAID, EAGR, BF, US
To: NASSAU
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005